Privacy Impact Assessment (PIA)

Farm Service Agency

Farm Program Business Partner & Farm Records System (MIDAS)

Document Information

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03/04/2014	Charlene Niffen – ISO	Initial creation
10/14/2014	Matthew Knechtel – ISO	Initial consolidated PIA
08/30/2018	Darren Smith – ISO	FY19 Update

Document Review				
Reviewer	Title	Date	Update: Y/N	If systemic, please provide comments

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Purpose of Document

USDA DM 3515-002 states: "Agencies are responsible for initiating the PIA in the early stages of the development of a system and to ensure that the PIA is completed as part of the required System Life Cycle (SLC) reviews…" and "New systems, systems under development, or systems undergoing major modifications are required to complete a PIA."

This document is being completed in accordance with NIST SP 800-37 Rev 1 which states, "The security plan also contains as supporting appendices or as references to appropriate sources, other risk and security-related documents such as a risk assessment, privacy impact assessment, system interconnection agreements, contingency plan, security configurations, configuration management plan, incident response plan, and continuous monitoring strategy."

Abstract

Name of the component and system: Farm Program Business Partner & Farm Records System (MIDAS)

Farm Program Business Partner and Farm Records System provides funding for the maintenance and incremental improvement of the Farm Records, Business Partner, Portal, Organizational Structure, and Product Master Systems, which together form a common system for a significant portion of FSA's core farm and producer data. These systems integrate with USDA and FSA web-based systems, improve data integrity and security, and ease producer burden by allowing access to update customer and farm information at any County Office. Business Partner is the System of Record and Entry for customer records and is used by other Agencies across USDA. These secure and modernized systems support web-based farm program delivery and integrated business processes and are used every day in FSA's 2,124 FSA offices to manage 5 million farms, 8.1 million tracts, and 38 million fields.

Why the PIA is being conducted: To support federal law, regulations and policies.

System Information

System Information	
Agency:	Farm Service Agency
System Name (Acronym):	Farm Program Business Partner & Farm Records System (MIDAS)
System Type:	☒ Major Application ☐ General Support System ☐ Non-major Application
System Categorization (per FIPS 199):	☐ High ☒ Moderate ☐ Low
Who owns this system? (Name, agency, contact information)	Matthew Tellado, AFAO Farm Service Agency 6501 Beacon Drive Kansas City, Missouri 64133 816-926-6951 Matthew.Tellado@kcc.usda.gov
Who is the security contact for this system? (Name, agency, contact information)	Brian Davies Information Systems Security Program Manager (ISSPM) USDA/FSA 1400 Independence Avenue SW Washington, D.C. 20250 (202) 720-2419 Brian.Davies@wdc.usda.gov
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Overview

- **System Name:** Farm Program Business Partner & Farm Records System (MIDAS)

- **System Description:** Farm Program Business Partner and Farm Records System provides funding for the maintenance and incremental improvement of the Farm Records, Business Partner, Portal, Organizational Structure, and Product Master Systems, which together form a common system for a significant portion of FSA's core farm and producer data. These systems integrate with USDA and FSA web-based systems, improve data integrity and security, and ease producer burden by allowing access to update customer and farm information at any County Office. Business Partner is the System of Record and Entry for customer records and is used by other Agencies across USDA. These secure and modernized systems support web-based farm program delivery and integrated business processes and are used every day in FSA's 2,124 FSA offices to manage 5 million farms, 8.1 million tracts, and 38 million fields.

Applications	Overview
Business Partner (BP)	Access and maintain Business Partner data from a single system of record for all FSA customers, employees, and contacts.
Farm Records (FR)	View, process, and complete farm records business transactions.
Product Master (PM)	This application captures crop acreage information and provides a full crop catalog.

Section 1.0 Characterization of the Information

The following questions are intended to define the scope of the information requested and/or collected as well as reasons for its collection as part of the program, system, rule or technology being developed.

1.1   What information is collected, used, disseminated or maintained in the system?

Applications	Information is collected, used, disseminated or maintained in the system.
BP, FR, PM	The MIDAS System collects, processes, or retain customer information, including but not limited to customer name, tax identification number, identification type, customer type, gender, citizenship, marital status, street address and other contact information, language, ethnicity, email address, telephone number, email address, Social Security Number (SSN) / Taxpayer Identification Number (TIN), direct deposit information, bank routing number, bank account number, owner type, and voter status.

1.2   What are the sources of the information in the system?

Applications	Sources of information in the system.
BP, FR, PM	FSA Internal Sources: Service Center Information Management System (SCIMS), FSA Internal Sources: Service center Information Management Systems (SCIMS), Fiduciary System, Financial Services, Business File System (signature), Common Eligibility System (Subsidiary), Daily Price Support Rates table, Conservation Reserve Program (Farm Records Data), Conservation Reserve Program (CRP-contract), Electronic Warehouse receipts (EWR), Non-Insured Crop Assistance Program (NAP), Business file (Entity). External sources: Department Treasury including Internal Revenue Service (IRS) and CA$HLINK (or CA$HLINK's replacement); Social Security Administration (SSA); commodity warehouses; buying point; and sellers. (Treasury and SSA interfaces are discussed in more detail in Section 5.)

1.3   Why is the information being collected, used, disseminated or maintained?

Applications	Why information being collected, used, disseminated or maintained.
BP, FR, PM	The information is processed by the system as producers apply to participate in FSA programs. Information is collected to establish eligibility and certification for payment of benefits on commodities/crops or farm land. Information is used also to report/track loan payments by the entity/producer.

1.4   How is the information collected?

Applications	How information collected.
BP, FR, PM	MIDAS Release 1, included the Farm Records system of record for current year data entered through MIDAS Farm Records. Prior year Farm Records system of record data continues through the Farm Records System. Prior to MIDAS Release 2, information was manually entered [using the

| | Service Center Information Management Services (SCIMS) system] at County Offices on behalf of producers seeking to participate in FSA programs. (Within Release 2, the system of record will become MIDAS rather than SCIMS.) Information is also pulled from other FSA systems with which MIDAS has documented interconnections. |

1.5   How will the information be checked for accuracy?

Applications	How information is checked for accuracy.
BP, FR, PM	Data collected from the customer is required by policy to be reviewed for accuracy, relevancy, timeliness, and completeness upon initial entry into the system and then again when any required updates are made.

1.6   What specific legal authorities, arrangements and/or agreements defined the collection of information?

Applications	Legal authority to collect information.
BP, FR, PM	Commodity Credit Corporation Charter Act (15 U.S.C. 714 et seq.) and Executive Order 9397.

1.7   Privacy Impact Analysis: Given the amount and type of data collected, discuss the privacy risks identified and how they were mitigated.

Applications	Privacy risks and how mitigated.
BP, FR, PM	The controls that have been implemented, inherited, compensated, tested, satisfied and continuously monitored.

Section 2.0 Uses of the Information

The following questions are intended to delineate clearly the use of information and the accuracy of the data being used.

2.1   Describe all the uses of information.

Applications	Uses of information.
BP, FR, PM	Producer information is used to participate in FSA programs.

2.2   What types of tools are used to analyze data and what type of data may be produced?

Applications	Tools used to analyze data and what type of data produced.
BP, FR, PM	No additional "tools" (other than the application and database itself) are used to analyze the data.

2.3   If the system uses commercial or publicly available data, please explain why and how it is used.

Applications	Why and how commercial or publicly available data is used.
BP, FR, PM	System users do not add publicly available data. Some Aerial Photography Field Office (APFO) data are considered public domain.

2.4   Privacy Impact Analysis: Describe any types of controls that may be in place to ensure that information is handled in accordance with the above described uses.

Applications	Controls in place to ensure information is handled in accordance with the above described uses.
BP, FR, PM	Access to the system and data are determined by business need and individual roles. Controls are in place to provide reasonable assurance that data integrity and confidentiality are maintained during processing. Controls in place to ensure the correct handling of information include the following: End users are correctly identified and authenticated according USDA and FSA 1) security policies for access managements, authentication and identification controls, 2) Audit logging is used to ensure data integrity.

Section 3.0 Retention

The following questions are intended to outline how long information will be retained after the initial collection.

3.1 How long is information retained?

Applications	Time information is retained?
BP, FR, PM	The current requirement is to maintain 20 years of historical data and archive records that are older. Retention of some data is for shorter periods and varies by data type and by Program.

3.2 Has the retention period been approved by the component records officer and the National Archives and Records Administration (NARA)?

Applications	Retention period approved by component records officer and National Archives and Records Administration (NARA)?
BP, FR	Yes, in accordance with USDA Directive DR 3080-001: Appendix A: Scheduling Records.

3.3 Privacy Impact Analysis: Please discuss the risks associated with the length of time data is retained and how those risks are mitigated.

Applications	Risks associated with the length of time data is retained and how those risks are mitigated.
BP, FR, PM	The retention period is based on a combination business need (i.e., how long do we need this information for our business process) and long-term usefulness. When records have reached their retention period, they are immediately retired or destroyed in accordance with the USDA Record Retention policies and procedures. During this period, the stored information may be at risk for viewing by unauthorized parties, data loss or destruction and non-availability. Access to computerized files are protected by access control software, physical access controls and if warranted, password-protected. SORN USDA/FSA-2 States: Program documents are destroyed within 6 years after end of participation. However, FSA is under a records freeze. According to Records Management DR3080-001 Disposition of Inactive Records: Records and other documents that are no longer sufficiently active to warrant retention in office space shall be removed as rapidly as possible by: (a) transfer to a Federal Records Center, or (b) transfer to a records retention facility meeting the requirements of 36 CFR Chapter 12, Subchapter B Records Management, Subpart K, 1228.224 through 1228.244, or (c) if authorized, by disposal. (See Appendix B – Records Disposition Procedures.)

Section 4.0 Internal Sharing and Disclosure

The following questions are intended to define the scope of sharing within the United States Department of Agriculture.

4.1 **With which internal organization(s) is the information shared, what information is shared and for what purpose?**

Applications	Internal organization(s) in which information is shared, what information is shared and for what purpose?
BP, FR, PM	N/A

4.2 **How is the information transmitted or disclosed?**

Applications	Information transmittal / disclosure.
BP, FR, PM	N/A

4.3 **Privacy Impact Analysis: Considering the extent of internal information sharing, discuss the privacy risks associated with the sharing and how they were mitigated.**

Applications	Privacy risks associated with the sharing and how they were mitigated.
BP, FR, PM	N/A

Section 5.0 External Sharing and Disclosure

The following questions are intended to define the content, scope and authority for information sharing external to USDA which includes Federal, state and local government, and the private sector.

5.1   **With which external organization(s) is the information shared, what information is shared, and for what purpose?**

Applications	External organization(s) is the information shared, what information is shared, and for what purpose?
BP, FR, PM	Loan-related information is shared with organizations external to the USDA that include US Treasury, including the IRS (batch files with Tax Identification Number (TIN) and legal name information) and CA$HLINK / CA$HLINK's replacement system; and the SSA (Death Master)

5.2   **Is the sharing of personally identifiable information outside the Department compatible with the original collection? If so, is it covered by an appropriate routine use in a SORN? If so, please describe. If not, please describe under what legal mechanism the program or system is allowed to share the personally identifiable information outside of USDA.**

Applications	External PII sharing compatibility and SORN coverage, or legal mechanisms by which system is allowed to share PII.
BP, FR, PM	(USDA/FSA-2) regarding the Farm Records system. (USDA/FSA-14) regarding the Applicant/Borrower system.

5.3   **How is the information shared outside the Department and what security measures safeguard its transmission?**

Applications	Externally shared information and security measures.
BP, FR, PM	Information is shared outside the Department via interfaces that include US Treasury interfaces. See item 5.1. Encryption is implemented for electronic files sent to outside organizations. Data transmission is protected by encryption including Transport Layer Security (TLS) 1.0.

5.4 **Privacy Impact Analysis: Given the external sharing, explain the privacy risks identified and describe how they were mitigated.**

Applications	External sharing privacy risks and mitigation.
BP, FR, PM	Any privacy risks and mitigations associated with external sharing are documented during the Assessment and Authorization [Certification and Accreditation (C&A)]. The main risk associated with privacy is the exposure to unauthorized access to privacy information. This risk is considered moderate. Mitigating controls are in place to ensure privacy risks are minimal.

Section 6.0 Notice

The following questions are directed at notice to the individual of the scope of information collected, the right to consent to uses of said information and the right to decline to provide information.

6.1 Was notice provided to the individual prior to collection of information?

Applications	Individual notice prior to collection of PII information.
BP, FR, PM	Yes

6.2 Do individuals have the opportunity and/or right to decline to provide information?

Applications	Individual's right to decline to provide PII information?
BP, FR, PM	Yes. FSA Privacy Policy states that "Submitting information is strictly voluntary."

6.3 Do individuals have the right to consent to particular uses of the information? If so, how does the individual exercise the right?

Applications	Individual's right to consent to uses of PII and how exercised.
BP, FR, PM	Yes, in accordance with FSA Privacy policy and the individual's written consent.

6.4 Privacy Impact Analysis: Describe how notice is provided to individuals, and how the risks associated with individuals being unaware of the collection are mitigated.

Applications	Notice to individuals and unawareness risk mitigation.
BP, FR, PM	The risk is considered moderate. Notification is automatically provided in the system of records notice (Federal Register publication): SORN: USDA/FSA–2 - Farm Records File (Automated) and USDA/FSA-14 - Applicant/Borrower.

Section 7.0 Access, Redress and Correction

The following questions are directed at an individual's ability to ensure the accuracy of the information collected about them.

7.1 What are the procedures that allow individuals to gain access to their information?

Applications	Individuals access to PII procedures.
BP, FR, PM	As published in SORN USDA/FSA-2 and SORN USDA/FSA-14: "An individual may obtain information about a record in the system which pertains to such individual by submitting a written request to the above listed System Manager. The envelope and letter should be marked ``Privacy Act Request.'' A request for information should contain: Name, address, ZIP code, name of the system of records, year of records in question, and any other pertinent information to help identify the file."

7.2 What are the procedures for correcting inaccurate or erroneous information?

Applications	Correction of erroneous information procedures.
BP, FR, PM	As published in SORN USDA/FSA-2 and SORN USDA/FSA-14: "Individuals desiring to contest or amend information maintained in the system should direct their request to the above listed System Manager and should include the reason for contesting it and the proposed amendment to the information with supporting information to show how the record is inaccurate. A request for contesting records should contain: Name, address, ZIP code, name of the system of records, year of records in question, and any other pertinent information to help identify the file."

7.3 How are individuals notified of the procedures for correcting their information?

Applications	How individuals notified of correction procedures.
BP, FR, PM	Formal redress is provided via the FSA Privacy Act Operations Handbook.

7.4 If no formal redress is provided, what alternatives are available to the individual?

Applications	Alternatives available to individual if no redress.
BP, FR, PM	N/A

7.5   Privacy Impact Analysis: Please discuss the privacy risks associated with the redress available to individuals and how those risks are mitigated.

Applications	Privacy risks associated with redress and risk mitigation.
BP, FR, PM	The risk associated with redress is considered low, as the public does not have access to the system or the data. While the public cannot access the system to update or change their personal information, they may update their information using from AD 2530 and submit to the appropriate FSA official. The FSA official will in turn update the system based on the information provided. There is work going on for Customer Self Service which will be public facing. SCIMS is no longer the source of entry since Business Partner was implemented in December 2014.

Section 8.0 Technical Access and Security

The following questions are intended to describe technical safeguards and security measures.

8.1   What procedures are in place to determine which users may access the system and are they documented?

Applications	Access procedures and documentation.
BP, FR, PM	FSA-13-A is used to request user access to USDA and FSA information technology systems including specifying authorization for accessing the system. (Refer to Notice IRM-440) In addition, access to FSA web applications is gained via an on-line registration process similar to using the FSA-13- A form. For system specific detailed access see SSP.

8.2   Will Department contractors have access to the system?

Applications	Contractor access.
BP, FR, PM	Department contractors do not have access to the System.

8.3   Describe what privacy training is provided to users either generally or specifically relevant to the program or system?

Applications	User privacy training.
BP, FR, PM	Once hired, privacy training and security awareness training is completed prior to gaining access to a workstation. The privacy training addresses user's responsibilities to protect privacy data and how to protect it.

8.4   Has Certification & Accreditation been completed for the system or systems supporting the program?

Applications	Certification & Accreditation.
BP, FR, PM	Yes, 5/17/16

8.5   What auditing measures and technical safeguards are in place to prevent misuse of data?

Applications	Auditing measures and technical safeguards.
BP, FR, PM	Specific logging of transaction events (including who entered and when the transaction was completed along with type of financial transaction (such as loan activity, program payments, approvals, determinations, general or subsidiary ledger entries, etc.)); and application parameter/table changes (such as loan rates, penalties, etc.) occurs as part of the nightly process.

8.6 **Privacy Impact Analysis: Given the sensitivity and scope of the information collected, as well as any information sharing conducted on the system, what privacy risks were identified and how do the security controls mitigate them?**

Applications	Privacy risks identified and risk mitigation.
BP, FR, PM	The main risk associated with privacy is the exposure to unauthorized access to privacy information. This risk is considered moderate. Mitigating controls are in place to ensure privacy risks are minimal. Mitigated controls are mapped back to SSP in CSAM. Quarterly access reviews are done to ensure controls are mitigated.

Section 9.0 Technology

The following questions are directed at critically analyzing the selection process for any technologies utilized by the system, including system hardware and other technology.

9.1   What type of project is the program or system?

Applications	Project / System type.
BP, FR, PM	Major Application

9.2   Does the project employ technology which may raise privacy concerns? If so please discuss their implementation.

Applications	Technology privacy risks.
BP, FR, PM	No

Section 10.0 Third Party Websites/Applications

The following questions are directed at critically analyzing the privacy impact of using third party websites and/or applications.

10.1 Has the System Owner (SO) and/or Information Systems Security Program Manager (ISSPM) reviewed Office of Management and Budget (OMB) memorandums M-10-22 "Guidance for Online Use of Web Measurement and Customization Technology" and M-10-23 "Guidance for Agency Use of Third-Party Websites and Applications"?

Applications	SO and/or ISSPM review of Web guidance.
BP, FR, PM	Yes, no 3rd party website (hosting) or 3rd party application is being used.

10.2 What is the specific purpose of the agency's use of 3rd party websites and/or applications?

Applications	Purpose of 3rd-party websites and/or applications?
BP, FR, PM	N/A

10.3 What personally identifiable information (PII) will become available through the agency's use of 3rd party websites and/or applications.

Applications	PII availability through 3rd-party websites and/or applications.
BP, FR, PM	N/A

10.4 How will the PII that becomes available through the agency's use of 3rd party websites and/or applications be used?

Applications	Use of PII available through 3rd party websites and/or applications.
BP, FR, PM	N/A

10.5 How will the PII that becomes available through the agency's use of 3rd party websites and/or applications be maintained and secured?

Applications	Maintenance and security of PII available through 3rd party websites and/or applications.
BP, FR, PM	N/A

10.6 **Is the PII that becomes available through the agency's use of 3rd party websites and/or applications purged periodically?**

Applications	Periodic purging of PII available through 3rd party websites and/or applications.
BP, FR, PM	N/A

10.7 **Who will have access to PII that becomes available through the agency's use of 3rd party websites and/or applications?**

Applications	Access to PII available through 3rd party websites and/or applications.
BP, FR, PM	N/A

10.8 **With whom will the PII that becomes available through the agency's use of 3rd party websites and/or applications be shared - either internally or externally?**

Applications	Internal / external sharing of PII available through 3rd party websites and/or applications.
BP, FR, PM	N/A

10.9 **Will the activities involving the PII that becomes available through the agency's use of 3rd party websites and/or applications require either the creation or modification of a system of records notice (SORN)?**

Applications	SORN requirements for sharing of PII available through 3rd party websites and/or applications.
BP, FR, PM	N/A

10.10 Does the system use web measurement and customization technology?

Applications	Web measurement and customization technology.
BP, FR, PM	N/A

10.11 Does the system allow users to either decline to opt-in or decide to opt-out of all uses of web measurement and customization technology?

Applications	User rights for web measurement and customization technology.
BP, FR, PM	N/A

10.12 **Privacy Impact Analysis: Given the amount and type of PII that becomes available through the agency's use of 3rd party websites and/or applications, discuss the privacy risks identified and how they were mitigated.**

Applications	3rd party websites and/or applications privacy risks and mitigation.
BP, FR, PM	N/A

Appendix A. Privacy Impact Assessment Authorization Memorandum

I have carefully assessed the Privacy Impact Assessment for the Farm Program Business Partner & Farm Records System (MIDAS).

_____   _____
Matthew Tellado   Date
Information System Owner

_____   _____
Amber Ross   Date
Acting FSA Privacy Officer

_____   _____
Darren Ash   Date
Agency Chief Information Officer